



# The UTAH CHIEFS of POLICE ASSOCIATION

2007-2008 UCOPA President  
Chief Terry Keefe • Layton City Police Department

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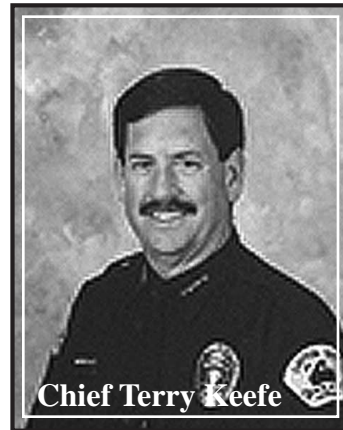
665 N. Meadow Creek Way, Morgan, Utah, 84050 • Telephone: 801-718-1569  
Executive Director: Dr. Frank Budd

## The President's Message

by Chief Terry Keefe  
Layton City Police Department  
President, Utah Chiefs of Police Association

Time certainly does fly. It seems like just last week that we were in St. George for the annual conference and here it is the beginning of August. I apologize for taking so long to prepare this piece for the newsletter.

First, I want to express my appreciation to Chief Mike Larsen and the members of the Executive Board for the tremendous job they did in representing our Association during the past year. Mike spent a significant amount of time lobbying behind the scenes and on Capitol Hill pushing the Association's agenda. Chief Shupe and Director Budd represented us on the LELC faithfully providing valuable input on issues facing law enforcement. Having had the opportunity to spend time on the Hill during the past legislative session, it became apparent to me that the efforts of the Board of Director's in lobbying for legislation that is important to our membership and department's is not enough. A concerted effort needs to take place with all of us participating in the legislative process. I encourage each of you to read the e-mails that our Executive Director, Frank Budd sends out. They oftentimes contain important information regarding upcoming legislative issues that we need your support by contacting your local representatives. If you are not receiving Frank's e-mails, please take the time to e-mail him at: fbudd@weber.edu to update his automated address book.



Chief Terry Keefe

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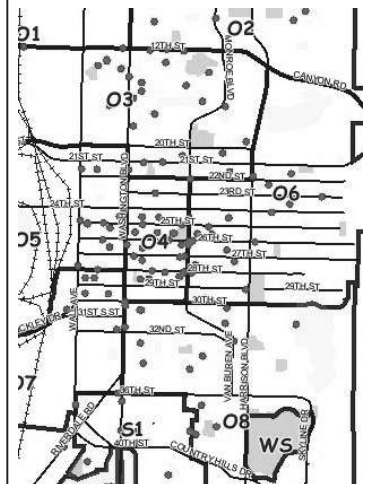


The Utah Chief's of Police webpage  
[www.UtahChiefs.org](http://www.UtahChiefs.org)

In an effort to increase member attendance at the monthly Board meetings, a decision was made to move the monthly meetings of the Board of Director's to various locations around the State. This is an attempt to encourage our members to meet with the Board and provide input on Association matters. Since March we have traveled to Vernal, West Valley, Logan, and Springville. Contacts with Department's from the central and southern part of the state are being made to coordinate meetings in those regions. If you would like to sponsor a meeting of the Executive Board at your Department, please contact either Frank or me and let us know. I encourage each of you to try and make a Board meeting when your schedule allows. We are all busy but we need your help to move the Association along.

Discussions have been held on how our Association can do more to assist those we serve with. Therefore, I have proposed that the Association sponsor two \$1,000 dollar scholarships on a yearly basis for officers or to the children of agencies whose Chief is a member of the Association and that we explore the cost of providing a death benefit to members killed in

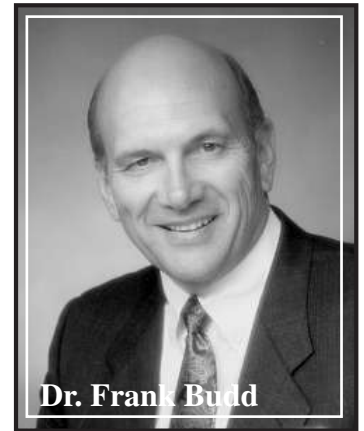
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August 2007

# The Executive Director's Message

by Dr. Frank Budd  
Utah Chiefs of Police Executive Director



Although it has been awhile since we have sent a newsletter, we have been busy on a number of issues. First, you may recall that, in May, I alerted the chiefs of a potential problem that may arise when dealing with the recording of interrogations and confessions. Well, the Judiciary Interim Committee heard testimony on this a few months ago. Defense attorney Wally Budgen proposed that they consider a bill requiring all “in station” confessions (and, I suppose interrogations within which incriminating evidence is obtained) be recorded in some fashion. His reason for this is to insure fairness and justice. He opined that innocent people sometimes confess to crimes due to the stress of being in a police facility, not understanding all ramifications, etc. A recording of the process would help a judge or jury consider the totality of the circumstances of the interrogation, and make more informed decisions.

If a recording is not made of the confession/interrogation, Mr. Budgen is suggesting that the statement(s) be *presumed inadmissible*.

South Ogden Police Chief Val Shupe and I testified before the committee that such a constraint on police would not be in the best interests of justice nor the public. We made it clear (as did the representative from the Utah Prosecutors) that a recording is always preferred. And, it is common to make a recording, whether video or audio, of interrogations and confessions. However, to make the remedy for no recording a *presumption of inadmissibility* goes too far. There are many reasons why a recording is not always feasible. We cited such circumstances as lack of equipment, equipment failure, reticence/fear on the part of a suspect, a suspect's willingness to speak to a law enforcement officer, but unwillingness to “be on the recorded record”, the impracticality of always making a recording, etc. as our reasons. Again, we stressed the seriousness of considering a non-recorded confession inadmissible.

The legislative committee seemed split on how they received this suggestion from Mr. Budgen and the responses from prosecutors, Sheriff Winder, several other officers and us. At this time, we do not know where this will settle. There is no bill, yet. However, I believe the issue is not resolved. We will watch this carefully. As you have the opportunity to speak to your legislators, you may wish to discuss this and explain the reasons we would oppose such a bill.

As to legislative issues coming up—the Chief's Association Board has identified its top priority for the next session as the spouse survival benefit issue. As you know, law enforcement spouses currently receive 65% of the deceased officer's retirement amount. This is inconsistent with other state employees' spouses receiving 75%. We believe this is a major inequity and should be addressed this session.

We have received questions about the 4% inflation issue, also. We are not rejecting this matter at this time, but we still have some in-depth study and discussions with legislators, the retirement board and others before we decide if this is the year to pursue this. While this is an issue that merits attention, it does not have significance until inflation reaches above the current (and generally persistent) rate. On the other hand, the spouse survival benefit is an immediate concern that could affect any law enforcement officer's family at any moment.

We are planning a series of statewide meetings with legislators for the months of September through November. We will stress the importance of fairness, equity and consideration for law enforcement officers and retirement benefits. In addition, we believe there are sufficient funds within the state to do this. We will keep you posted on this.

Other plans underway include developing a first line supervisor training course, the mid-year conference, and an Association scholarship program.

Thanks for all you do. Frank



## The President's Message

continued...

the line of duty. Liability insurance has never been purchased to protect the Executive Director or Board of Director's as we discharge the duties of the Association and this presents a personal liability issue. These costs are currently being explored and funding sources explored that will hopefully allow us to minimize the impact on dues or registration fees. Vice-President Nielsen has accepted the assignment to organize a charity golf tournament as a fund-raiser. If anyone has any other ideas regarding how the Association can improve our cash flow, please share your idea with any member of the Executive Board.

I look forward to serving each of you for the remainder of my term. Please feel free to contact me with any suggestions, legislative items you would like the Association to work on, or ideas on how to improve our Association. I can be reached at 801-336-3407 and my e-mail address is: [tkeefe@laytoncity.org](mailto:tkeefe@laytoncity.org)

## Monthly Homicide Meeting

**Where:** Office of the State Medical Examiner

**When:** 2nd Tuesday of each month; 3-4:30pm

**Who Should Attend:** Any agency person with major responsibility for homicide cases.

The format is a discussion and photo evidence of a collection of recent cases that were unusual due to circumstances, method or manner of death. This might be helpful to an investigator to pick up on clues or issues at a crime scene. This may be especially helpful for those with problematic cases; and you are welcome to bring information on a case you are working.



### Contact Person:

Tom Anderson, Chief Investigator for OME  
[twander@utah.gov](mailto:twander@utah.gov)  
801-584-8428

## What is Situational Awareness?

by Chief Jon J. Greiner, Ogden City Police Department and Mike King, ESRI.

The Ogden City Police Department Crime Analysis Unit has been using geographic software for several years to present RMS data spatially. As law enforcement agencies continue the move toward Intelligence Led Policing, Situational Awareness must be more clearly understood. Situational awareness is a human experience defined as:

- **Knowing and understanding what is happening around you.**
- **Predicting how it will change within time.**
- **Being unified with the dynamics of your environment.**

These are important concepts to understanding what technology is required to achieve desired results.

Situational awareness and its dynamic nature are “new knowledge” as well as “spatial knowledge”. Ever changing circumstances means a constantly evolving situation or event. Having the ability to understand the severity of those circumstances in advance of, or during an emergency, can mean life or death. The ability to predict or model and visualize how the circumstances of a pending or evolving emergency may evolve over specific times allowing emergency managers to allocate resources to priority areas before further damage or loss of life occurs. Having comprehensive information relevant to a specific location of an incident and related surrounding areas and the location of public safety resources and personnel are an example of how dynamic and spatial data are combined to create situational awareness.

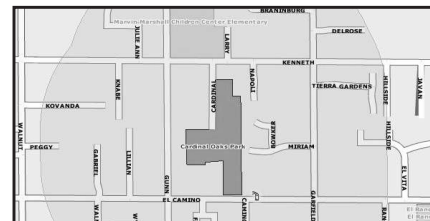
### The Role of GIS in Situational Awareness

GIS provides the spatial capability enabling data to be georeferenced enhancing the user to understand, react and make decisions based on a set of circumstances presented in a geographic context.

GIS technology integrated with technologies such as sensors, GPS and location tracking, enterprise applications and networking can provide the contextual computing processing required for getting the right information to the right place at the right time.

Note: This information was taken from ESRI's “Public Safety and Homeland Security Situational Awareness” Whitepaper, July 2007.

For more information, contact Mike King @ 801-698-2750  
[mike\\_king@esri.com](mailto:mike_king@esri.com)





Utah Chief's of Police Association  
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Hey Chief! Are you using the Chief's Association webpage?  
[www.UtahChiefs.org](http://www.UtahChiefs.org)

The screenshot shows the website interface for the Utah Chiefs of Police Association. At the top left is the association's logo. The main header reads "Utah Chiefs of Police Association" followed by "MODEL POLICIES" in large, bold letters. Below the header is a navigation bar with four tabs: "Amber Alert", "Model Policies" (which is selected), "Grant Info", and "Chief of Year". On the left side, there is a vertical menu with buttons for "Home", "Calendar", "Newsletter", "Directory", "Conferences", "Programs", "Organization", "Legislative Info", "Jobs Available", "Associated Links", and "Items for Sale". The main content area is titled "Model Policies from the Utah Chiefs of Police Association" and contains the following text: "These policies are provided for guidance and use by members of the Utah Chiefs of Police Association. They have been reviewed by the Utah Chiefs of Police Association Judge Advocate for conformance with Utah State law. These policies should be modified as needed for the individual needs of each police organization and reviewed with the agencies legal department before adoption." Below this text is a note: "The policies are in PDF format. Click on the policy to open it." Three buttons are displayed: "Racial Profiling Policy", "Use of Body Armor Policy", and "Use of Firearms Policy".